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Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 USIE-00 INRE-00 H-01 INR-10 IO-13 L-03
OIC-02 OMB-01 PA-01 PM-05 SP-02 SS-15 TRSE-00
ACDA-12 HA-05 COME-00 BIB-01 CU-04 /088 W
----------048353 270652Z /15
O R 270614Z FEB 78
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 5467
INFO AMEMBASSY BONN
AMEMBASSY COPENHAGEN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY ROME
USMISSION USNATO

LIMITED OFFICIAL USE SECTION 1 OF 2 BELGRADE 1589

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E.O. 11652: N/A
TAGS: CSCE, OCON
SUBJECT: BELGRADE CSCE--THEMES FOR ALLIED FINAL STATEMENTS AND
PRESS LINE

EC-9 HAS BEGUN TO WORK ON POSSIBLE COMMON THEMES FOR
OPEN PLENARY CONCLUDING STATEMENTS AND PRESS LINE TO
BE USED AT END OF MEETING, A PROJECT ORIGINALLY SUG-
GESTED BY AMBASSADOR GOLDBERG SOME WEEKS AGO. WE
TRANSMIT BELOW DRAFT WHICH EC-9 CURCULATED IN NATO
CAUCUS FEBRUARY 24.
BEGIN TEXT:
THE FOLLOWING ARE SUGGESTED THEMES TO BE DRAWN ON IN CONCLUDING
STATEMENTS AND IN BRIEFING THE PRESS.
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(A) THE THOROUGH EXCHANGE OF VIEWS AT BELGRADE HAS MARKED A
USEFUL STEP IN THE CSCE PROCESS. IN THIS RESPECT THE
MEETING WAS SUCCESSFUL.
(B) BUT IT IS DISAPPOINTING THAT IT WAS NOT POSSIBLE TO
AGREE TO A BALANCED, SUBSTANTIVE CONCLUDING DOCUMENT.
THE DOCUMENT AGREED DOES NOT ADEQUATELY REFLECT THE DISCUSSION
WE HAVE HAD HERE.

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(C) THE VALIDITY OF THE FINAL ACT WAS NOT CHALLENGED AT
BELGRADE AND IT IS ENCOURAGING THAT ALL REAFFIRMED IN

THE CONCLUDING DOCUMENT THEIR COMMITMENT TO IMPLEMENT
ITS PROVISIONS IN FULL.
(D) THE PARTICIPATING STATES ALSO REAFFIRMED THEIR BELIEF
IN AND DETERMINATION TO CONTINUE THE CSCE PROCESS.
THIS PROCESS, WHICH IS A LONG-TERM ONE, CONTINUES TO
ATTRACT THE INTEREST OF ALL THOSE WHO SEE THE FINAL
ACT AS A POINT OF REFERENCE FOR EVOLUTION OF THEIR
SOCIETIES BY CONSTITUTIONAL AND PEACEFUL MEANS.
(E) AFTER HELSINKI, SIGNATORY COUNTRIES MADE EFFORTS TO
IMPLEMENT THE PROVISIONS OF THE FINAL ACT. THE
BELGRADE MEETING HELPED TO CONCENTRATE THE ATTENTION
OF GOVERNMENTS ON THE NEED TO HONOUR THE COMMITMENTS
MADE AT HELSINKI BY TAKING STEPS SUCH AS RESOLVING
A SUBSTANTIAL NUMBER OF PERSONAL CASES.
(F) WE REGRET THE FACT THAT NONETHELESS THE SOVIET UNION AND
ITS ALLIES WOULD NOT ACCEPT AT BELGRADE AN OBJECTIVE DESCRIP-
TION OF THE LEVEL OF IMPLEMENTATION AND DENIED CONSENSUS
TO SPECIFIC MEASURES FOR FUTURE ACTION (E.G. ON HUMAN RIGHTS
AND THE HUMANITARIAN PROVISIONS OF THE FINAL ACT).

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INFO OCT-01 ISO-00 CIAE-00 DODE-00 NSAE-00 NSCE-00
SSO-00 USIE-00 INRE-00 H-01 INR-10 IO-13 L-03
OIC-02 OMB-01 PA-01 PM-05 SP-02 SS-15 TRSE-00
ACDA-12 HA-05 COME-00 BIB-01 CU-04 /088 W
----------048434 270709Z /17
O R 270614Z FEB 78
FM AMEMBASSY BELGRADE
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INFO AMEMBASSY BONN
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(G) THE NINE/FIFTEEN PUT FORWARD PROPOSALS WHICH CONSTITUTED
A CAREFULLY-BALANCED PACKAGE COVERING ALL AREAS OF THE
FINAL ACT. THESE PROPOSALS WERE SUPPORTED BY MOST OTHER
DELEGATIONS. HOWEVER THE EAST REFUSED EITHER TO ACCEPT
OR EVEN TO NEGOTIATE ON THESE PROPOSALS DESPITE WESTERN
WILLINGNESS TO COMPROMISE (AS DEMONSTRATED BY THEIR FLAT
REJECTION OF THE FRENCH PROPOSAL CONCERNING THE CONCLUDING
DOCUMENT).
(H) GIVEN THE CLEAR RECOGNITION IN THE FINAL ACT THAT RESPECT
FOR HUMAN RIGHTS CONSTITUTES AN ESSENTIAL ELEMENT IN THE
DEVELOPMENT OF COOPERATION IN EUROPE, AND GIVEN ALSO THAT
HUMAN RIGHTS ARE ENSHRINED IN THE CONSTITUTIONS OF THE
SOVIET UNION AND ITS ALLIES, IT IS HARD TO UNDERSTAND WHY
THE EAST SHOULD HAVE REFUSED ANY REFERENCE TO HUMAN RIGHTS
IN THE CONCLUDING DOCUMENT. WESTERN PROPOSALS, INCLUDING
THAT ON THE ROLE OF THE INDIVIDUAL IN THE CSCE PROCESS,
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SHOULD HAVE BEEN REGARDED AS REFLECTING GENERALLY ACCEPTABLE
STANDARDS.
(I) THE PROCESS OF COORDINATION AMONG THE NINE AND THE FIFTEEN,
WHICH WAS SECURELY FOUNDED DURING THE GENEVA STAGE, DEVELOPED
FURTHER. THEY CONTINUED TO MAINTAIN FULL SOLIDARITY IN
ESSENTIAL ISSUES WITHOUT PRESENTING A MONOLITHIC FACE.
(J) THE DECISION TO HOLD ANOTHER MEETING IN MADRID IN 1980
HAS SET A SECOND IMPORTANT CHECKPOINT IN THE CSCE PROCESS.
WE HOPE THAT IT WILL ACT AS A STIMULUS TO ALL PARTICIPANTS
TO BRING THEIR PRACTICES INTO LINE WITH THE FINAL ACT.
(D) CSCE IS NOT THE ONLY ELEMENT IN DETENTE. THE IMPORTANT
ISSUES OF ARMS CONTROL AND DISARMAMENT ARE DEALT WITH IN
OTHER FORA. THE PARTICULAR IMPORTANCE OF CSCE IS IN THE
RECOGNITION IT ACCORDS TO THE HUMAN DISENSION OF DETENTE.
THE BELGRADE MEETING HAS UNDERSCORED THIS POINT.
END TEXT.
GOLDBERG

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Disposition Approved on Date:
Disposition Case Number: n/a
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Office: ACTION EUR
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Original Previous Classification: n/a
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Previous Handling Restrictions: n/a
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Review Exemptions: n/a
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Review Release Event: n/a
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Secure: OPEN
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To: STATE
Type: TE
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